National Security Study Memorandum 164

TO: The Secretary of State
    The Secretary of Defense
    The Secretary of Commerce
    The Secretary of the Treasury
    The Secretary of Agriculture

SUBJECT: United States Relations with Europe

The President has directed the preparation of a basic study of our relations with Europe, with particular focus on Western Europe. The study should examine the goals we should strive for over the next four years, and the priorities that should govern our policies. Under each major aspect of our relations with Europe -- political, economic, military, security, scientific -- major issues that will arise in the next year or so should be identified and discussed. The interrelationship of issues should be examined. A range of options for dealing with these issues should be analyzed in terms of advantages and disadvantages.

The purpose of this study is to provide the President with a framework within which he can make basic decisions on the relative priorities to be accorded the elements in our overall policy toward Europe and to provide guidance on the specific issues within this context.

The study should be prepared by the NSC Interdepartmental Group for Europe, comprising representatives of the recipients of this memorandum and of the NSC staff. The President regards this study as of prime importance and he has directed that it be given priority attention. It should be forwarded by January 1 for consideration by the NSC Senior Review Group.

On the basis of the President's decisions, there will be a need for a series of further studies to implement Presidential guidance.
The existence of this directive and the content of the study must be regarded as extremely sensitive. All officials involved will see to it that proper security precautions are taken to avoid public speculation about changes in our European policy.

Henry A. Kissinger

cc: Director of Central Intelligence
Chairman, Joint Chiefs of Staff
Director, Arms Control and Disarmament Agency
Assistant to the President for International Economic Affairs